## SSB 6141 - H COMM AMD

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By Committee on Agriculture & Natural Resources

## NOT ADOPTED 04/06/2007

- 1 Strike everything after the enacting clause and insert the 2. following:
- "Sec. 1. RCW 76.06.140 and 2004 c 218 s 1 are each amended to read 3 4 as follows:
- 5  $((\frac{1}{1}))$  The legislature finds  $((\frac{1}{1}))$  as follows:
  - (1) Washington faces serious forest health problems, primarily in eastern Washington, where forests are overcrowded or trees ((are infested with or susceptible)) lack sufficient resilience to insects, diseases, wind, ice storms, and fire. The causes of and contributions to these ((susceptible)) conditions include fire suppression, past timber harvesting and silvicultural practices, <u>altered species</u> composition and stand structure, and the amplified risks that occur when the urban interface penetrates forest land.
  - (2) ((The legislature further finds that)) There is a private and public interest in addressing uncharacteristic outbreaks of native, naturalized, and nonnative insects and diseases, and reducing the risk of significant loss due to ice storms, wind storms, and uncharacteristic fire. The public interest is in protecting forest productivity on forests managed for commodity production; restoring and maintaining forest vitality and natural forest processes and functions; reducing the cost of fire suppression and the resulting public expenditures; protecting, restoring, and enhancing fish and wildlife habitat, including the habitat of threatened or endangered species; and protecting drinking water supplies and water quality.
  - (3) Well managed forests are the first line of defense in reducing the likelihood of uncharacteristic fire, insect, and disease events, and supporting conservation and restoration of desired plants and animals. Active management of forests, consistent with landowner objectives and the protection of public resources, is the most economical and effective way to promote forest health and protect

communities. Fire, native insects, and diseases perform important ecological functions when their occurrence does not present a material threat to long-term forest productivity and increase the likelihood of uncharacteristic fire.

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- (4) Forest health problems may exist on forest land regardless of ownership, and the state should ((explore all possible avenues for working in)) pursue collaboration with the federal government to address common health deficiencies.
- 9 ((<del>(3)</del> The legislature further finds that healthy forests benefit 10 not only the economic interests that rely on forest products but also 11 provide environmental benefits, such as improved water quality and 12 habitat for fish and wildlife.))
- 13 **Sec. 2.** RCW 76.06.020 and 2003 c 314 s 2 are each amended to read 14 as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
  - (1) "Agent" means the recognized legal representative, representatives, agent, or agents for any owner.
    - (2) "Commissioner" means the commissioner of public lands.
    - (3) "Department" means the department of natural resources.
  - ((<del>(3) "Owner" means and includes persons or their agents.</del>
  - (4) "Timber land" means any land on which there is a sufficient number of trees, standing or down, to constitute, in the judgment of the department, a forest insect or forest disease breeding ground of a nature to constitute a menace, injurious and dangerous to permanent forest growth in the district under consideration.
    - (5) "Commissioner" means the commissioner of public lands.
- 28 (6)) (4) "Disturbance agent" means those forces that damage or 29 kill significant numbers of forest trees, such as insects, diseases, 30 wind storms, ice storms, and fires.
  - (5) "Exotic" means not native to forest lands in Washington state.
  - ((<del>7)</del> "Forest land" means any land on which there are sufficient numbers and distribution of trees and associated species to, in the judgment of the department, contribute to the spread of forest insect or forest disease outbreaks that could be injurious to forest health.
- 36 (8))) (6) "Forest health" means, for the purposes of this chapter,
  37 the condition of a forest being sound in ecological function,

- sustainable, resilient, and resistant to insects, diseases, fire, and ther disturbance, and having the capacity to meet landowner objectives.
- 4 ((<del>(9)</del>)) <u>(7)</u> "Forest health emergency" means the introduction of, or 5 an outbreak of, an exotic forest insect or disease that poses an 6 imminent danger of damage to the environment by threatening the 7 survivability of native tree species.

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- $((\frac{10}{10}))$  (8) "Forest insect or disease" means a living stage of an insect, other invertebrate animal, or disease-causing organism or agent that can directly or indirectly injure or cause disease or damage in trees, or parts of trees, or in processed or manufactured wood, or other products of trees.
- 13 ((<del>(11)</del>)) <u>(9) "Forest land" means any land on which there are</u>
  14 <u>sufficient numbers and distribution of trees and associated species to,</u>
  15 <u>in the judgment of the department, contribute to the spread of forest</u>
  16 <u>insect or forest disease outbreaks that could be detrimental to forest</u>
  17 health.
  - (10) "Integrated pest management" means a strategy that uses various combinations of pest control methods, including biological, cultural, and chemical methods, in a compatible manner to achieve satisfactory control and ensure favorable economic and environmental consequences.
- 23  $((\frac{(12)}{)})$  (11) "Native" means having populated Washington's forested lands prior to European settlement.
  - $((\frac{13}{13}))$  <u>(12)</u> "Outbreak" means a rapidly expanding population of insects or diseases with potential to spread.
    - (13) "Owner" means and includes persons or their agents.
  - (14) "Person" means any individual, partnership, private, public, or municipal corporation, county, federal, state, or local governmental agency, tribes, or association of individuals of whatever nature.
  - (15) "Timber land" means any land on which there is a sufficient number of trees, standing or down, to constitute, in the judgment of the department, a forest insect or forest disease breeding ground of a nature to constitute a menace, injurious and dangerous to permanent forest growth in the district under consideration.
- 36 (16) "Uncharacteristic" means ecologically atypical for a forest or 37 vegetation type or plant association and refers to fire, insect, or 38 disease events that are not within a natural range of variability. The

- 1 term does not include fire, disease, or insect events that occur or are
- 2 present at levels of magnitude normally expected to occur within a
- 3 healthy, functioning forest.

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- 4 **Sec. 3.** RCW 76.06.030 and 1988 c 128 s 16 are each amended to read 5 as follows:
  - (1) This chapter shall be administered by the department.
- 7 (2) The department has the lead role in developing a comprehensive 8 forest health program to achieve the goals of this act. Within 9 available funding, the department shall:
- 10 <u>(a) Develop, gather, and disseminate information on forest health</u>
  11 <u>conditions, monitor forest health conditions and changes over time, and</u>
  12 coordinate and enter agreements with interested and affected parties;
  - (b) Coordinate with universities, university extension services, federal and state agencies, private, public, and tribal forest landowners, consulting foresters, and forest managers to monitor forest fuel buildup, forest insect and disease outbreaks, and wind and ice storm events; and
  - (c) Coordinate with universities, university extension services, and state and federal agencies to provide education and technical assistance to private, public, and tribal forest landowners on silvicultural and forest management science, techniques, and technology to maintain forests in conditions that are resilient and resistant to disturbance agents.
  - (3) The department may implement a technical committee to advise on subjects and procedures for monitoring forest health conditions and program activities.
  - (4) The department may coordinate, support, and assist in establishing cooperative forest health projects to address outbreaks of insects or diseases. Priority for assistance authorized under this section shall be given to areas under forest health hazard warnings and areas where forest health decline has resulted in increased risk to public safety from fire.
- 33 (5) The state and its officers and employees are not liable for 34 damages to a person or their property to the extent that liability is 35 asserted to arise from providing or failing to provide assistance under 36 this act.

**Sec. 4.** RCW 76.06.040 and 1951 c 233 s 4 are each amended to read 2 as follows:

((Every owner of timber lands, or his agent, shall make every reasonable effort to control, destroy and eradicate such forest insect pests and forest tree diseases which threaten the existence of any stand of timber or provide for the same to be done on timber lands owned by him or under his control. In the event he fails, neglects, or is unable to accomplish such control, the action may be performed as provided for in this chapter.)) Landowners and managers are encouraged to maintain their forest lands in a healthy condition in order to meet their individual ownership objectives, protect public resources as defined in chapter 76.09 RCW, and avoid contributing to forest insect or disease outbreaks or increasing the risk of uncharacteristic fire.

NEW SECTION. **Sec. 5.** A new section is added to chapter 76.06 RCW to read as follows:

Forest health issues shall be addressed by a tiered system.

- (1) The first tier is intended to maintain forest health and protect forests from disturbance agents through the voluntary efforts of landowners. Tier 1 is the desired status. Consistent with landowner objectives and the protection of public resources, forests should be managed in ways that create, restore, or maintain healthy forest ecosystems so that disturbance agents occur or exist at nonepidemic levels. To the extent of available funding, information and technical assistance will be made available to forest landowners so they can plan for and implement necessary forest health maintenance and restoration activities.
- (2) The second tier is intended to manage the development of threats to forest health, or address existing threats to forest health, due to disturbance agents. Actions by landowners to address such threats to forest health are voluntary except as required under chapter 76.04 RCW to reduce the danger of the spread of fire. Actions suggested to reduce threats to forest health are specified in forest health hazard warnings issued by the commissioner under section 7 of this act. Within available funding, site-specific information, technical assistance, and project coordination services shall be offered as determined appropriate by the department.

(3) The third tier is intended to address significant threats to 1 2 forest health due to disturbance agents that have spread to multiple forest ownerships or increased forest fuel that is likely to further 3 the spread of fire. Actions required to reduce significant threats to 4 forest health are specified in forest health hazard orders issued by 5 the commissioner under section 7 of this act. Within available 6 funding, site-specific information, technical assistance, and project 7 coordination services shall be offered as determined appropriate by the 8 Landowners who are provided notice of a forest health 9 10 hazard order under section 7 of this act and fail to take the action required under such order may be subject to increased liability for the 11 12 spread of fire as described in RCW 76.04.495 and 76.04.660. However, 13 a private landowner need not take actions required under the third tier, and may not be held liable for the failure to take such actions, 14 where the disturbance agents on the private landowner's land spread 15 from state or federal lands or where the presence of disturbance agents 16 17 on state or federal lands would limit the effectiveness of actions 18 required on the private landowner's land under the third tier.

NEW SECTION. Sec. 6. A new section is added to chapter 76.06 RCW to read as follows:

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- (1) The commissioner may appoint a forest health technical advisory committee when the commissioner determines that forest lands in any area of the state appear to be threatened by a forest health condition of such a nature, extent, or timing that action to reduce the threat may be necessary.
- (a) The committee shall consist of one scientist chosen for expertise in forest ecology, one scientist chosen for expertise in aquatic ecology, one scientist chosen for expertise in wildlife biology, two scientists chosen for expertise relative to the attendant risk, one specialist in wildfire protection, one specialist in fuels management, one forester with extensive silvicultural experience in the affected forest type, and a chairperson who shall represent the commissioner. The departments of fish and wildlife, ecology, and natural resources shall provide technical assistance to the committee in the areas of fish and wildlife, water quality, and forest practices, but shall not be members of the committee. The director of forest health protection of region 6 of the United States department of

- agriculture forest service or their named designee shall be invited to be an ex officio member of the committee. In the event the area affected contains substantial acreage of tribal or federally owned lands, representatives of the affected agencies and tribes shall be invited to participate in the proceedings of the committee.
- 6 (b) The commissioner may disband the committee when he or she deems 7 appropriate.

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- (2) The committee shall evaluate the threat to forest health and make a timely report to the commissioner on its nature, extent, and location.
- (a) In its deliberations, the committee shall consider the need for action to reduce the threat and alternative methods of achieving the desired results, including the environmental risks associated with the alternatives and the risks associated with taking no action.
- (b) The committee shall also recommend potential approaches to achieve the desired results for forest land ownerships of fewer than ten acres and for forests owned for scientific, study, recreational, or other uses not compatible with active management.
- (c) The committee shall recommend to the commissioner whether a forest health hazard warning or forest health hazard order is warranted based on the factors in section 7(1) of this act or when otherwise determined by the committee to be warranted.
- (d) When the commissioner issues a forest health hazard warning or forest health hazard order, the committee shall monitor the progress and results of activities to address the hazard, and periodically report its findings to the commissioner.
- (3) The exercise by forest health technical advisory committee members of their authority under this section shall not imply or create any liability on their part. Advisory committee members shall be compensated as provided in RCW 43.03.250 and shall receive reimbursement for travel expenses as provided by RCW 43.03.050 and 43.03.060. Costs associated with the committee may be paid from the general fund appropriation made available to the department of natural resources for fire suppression.
- NEW SECTION. Sec. 7. A new section is added to chapter 76.06 RCW to read as follows:
- 37 (1) The commissioner may issue a forest health hazard warning when

he or she deems such action is necessary to manage the development of a threat to forest health or address an existing threat to forest health. A decision to issue a forest health hazard warning may be based on existing forest stand conditions and:

- (a) The presence of an uncharacteristic insect or disease outbreak that has or is likely to (i) spread to multiple forest ownerships and cause extensive damage to forests; or (ii) significantly increase forest fuel that is likely to further the spread of uncharacteristic fire;
- (b) When, due to extensive physical damage from wind or ice storm or other cause, there are (i) insect populations building up to large scale levels; or (ii) significantly increased forest fuels that are likely to further the spread of uncharacteristic fire; or
- 14 (c) When otherwise determined by the commissioner to be 15 appropriate.
  - (2) The commissioner may issue a forest health hazard order when he or she deems such action is necessary to address a significant threat to forest health. A decision to issue a forest health hazard order may be based on existing forest stand conditions and:
  - (a) The presence of an uncharacteristic insect or disease outbreak that has (i) spread to multiple forest ownerships and has caused and is likely to continue to cause extensive damage to forests; or (ii) significantly increased forest fuels that are likely to further the spread of uncharacteristic fire;
  - (b) When, due to extensive physical damage from wind or ice storm or other cause (i) insect populations are causing extensive damage to forests; or (ii) significantly increased forest fuels are likely to further the spread of uncharacteristic fire;
- 29 (c) Insufficient landowner action under a forest health hazard 30 warning; or
- 31 (d) When otherwise determined by the commissioner to be 32 appropriate.
  - (3) A forest health hazard warning or forest health hazard order shall be issued by use of a commissioner's order. General notice of the commissioner's order shall be published in a newspaper of general circulation in each county within the area covered by the order and on the department's web site. The order shall specify the boundaries of the area affected, including federal and tribal lands, the forest stand

- conditions that would make a parcel subject to the provisions of the order, and the actions landowners or land managers should take to reduce the hazard.
  - (4) Written notice of a forest health hazard warning or forest health hazard order shall be provided to forest landowners of specifically affected property.
    - (a) The notice shall set forth:

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- (i) The reasons for the action;
- 9 (ii) The boundaries of the area affected, including federal and 10 tribal lands;
  - (iii) Suggested actions that should be taken by the forest landowner under a forest health hazard warning or the actions that must be taken by a forest landowner under a forest health hazard order;
    - (iv) The time within which such actions should or must be taken;
- 15 (v) How to obtain information or technical assistance on forest 16 health conditions and treatment options;
- (vi) The right to request mitigation under subsection (5) of this section and appeal under subsection (6) of this section;
- 19 (vii) These requirements are advisory only for federal and tribal 20 lands.
  - (b) The notice shall be served by personal service or by mail to the latest recorded real property owner, as shown by the records of the county recording officer as defined in RCW 65.08.060. Service by mail is effective on the date of mailing. Proof of service shall be by affidavit or declaration under penalty of perjury.
  - (5) Forest landowners who have been issued a forest health hazard order under subsection (4) of this section may apply to the department for the remission or mitigation of such order. The application shall be made to the department within fifteen days after notice of the order has been served. Upon receipt of the application, the department may remit or mitigate the order upon whatever terms the department in its discretion deems proper, provided the department deems the remission or mitigation to be in the best interests of carrying out the purposes of this chapter. The department may ascertain the facts regarding all such applications in such reasonable manner and under such rule as it deems proper.
  - (6) Forest landowners who have been issued a forest health hazard

- order under subsection (4) of this section may appeal the order to the forest practices appeals board.
  - (a) The appeal shall be filed within thirty days after notice of the order has been served, unless application for mitigation has been made to the department. When such an application for mitigation is made, such appeal shall be filed within thirty days after notice of the disposition of the application for mitigation has been served.
    - (b) The appeal must set forth:

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- (i) The name and mailing address of the appellant;
- 10 (ii) The name and mailing address of the appellant's attorney, if 11 any;
- 12 (iii) A duplicate copy of the forest health hazard order;
- 13 (iv) A separate and concise statement of each error alleged to have 14 been committed;
  - (v) A concise statement of facts upon which the appellant relies to sustain the statement of error; and
    - (vi) A statement of the relief requested.
  - (7) A forest health hazard order issued under subsection (4) of this section is effective thirty days after date of service unless application for remission or mitigation is made or an appeal is filed. When an application for remission or mitigation is made, the order is effective thirty days after notice setting forth the disposition of the application is served unless an appeal is filed from such disposition. Whenever an appeal of the order is filed, the order shall become effective only upon completion of all administrative and judicial review proceedings and the issuance of a final decision confirming the order in whole or in part.
  - (8) Upon written request, the department may certify as adequate a forest health management plan developed by a forest landowner, before or in response to a forest health hazard warning or forest health hazard order, if the plan is likely to achieve the desired result and the terms of the plan are being diligently followed by the forest landowner. The certification of adequacy shall be determined by the department in its sole discretion, and be provided to the requestor in writing.
- 36 (9) Prior to issuing a forest health hazard warning or forest 37 health hazard order under this section, the commissioner shall consider 38 the findings and recommendations of a forest health technical advisory

- committee created under section 6 of this act and shall consult with 1 2 county government officials, forest landowners and forest managers, consulting foresters, and other interested parties to gather 3 information on the threat, opportunities, or constraints on treatment 4 options, and other information they may provide. The commissioner, or 5 a designee, shall also conduct a public hearing in a county within the 6 7 geographical area being considered.
- Sec. 8. RCW 76.09.220 and 2003 c 393 s 20 are each amended to read 8 as follows: 9
- (1) The appeals board shall operate on either a part-time or a 10 full-time basis, as determined by the governor. If it is determined 11 that the appeals board shall operate on a full-time basis, each member 12 shall receive an annual salary to be determined by the governor. If it 13 is determined that the appeals board shall operate on a part-time 14 15 basis, each member shall be compensated in accordance with RCW 16 43.03.250. The director of the environmental hearings office shall make the determination, required under RCW 43.03.250, as to what 17 statutorily prescribed duties, in addition to attendance at a hearing 18 or meeting of the board, shall merit compensation. This compensation 19 20 shall not exceed ten thousand dollars in a fiscal year. Each member 21 shall receive reimbursement for travel expenses incurred in the discharge of his or her duties in accordance with the provisions of RCW 22 23 43.03.050 and 43.03.060.
  - (2) The appeals board shall as soon as practicable after the initial appointment of the members thereof, meet and elect from among its members a chair, and shall at least biennially thereafter meet and elect or reelect a chair.
  - (3) The principal office of the appeals board shall be at the state capital, but it may sit or hold hearings at any other place in the state. A majority of the appeals board shall constitute a quorum for making orders or decisions, adopting rules necessary for the conduct of its powers and duties, or transacting other official business, and may act though one position on the board be vacant. One or more members may hold hearings and take testimony to be reported for action by the board when authorized by rule or order of the board. The appeals board shall perform all the powers and duties granted to it in this chapter or as otherwise provided by law.

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(4) The appeals board shall make findings of fact and prepare a written decision in each case decided by it, and such findings and decision shall be effective upon being signed by two or more members and upon being filed at the appeals board's principal office, and shall be open to public inspection at all reasonable times.

- (5) The appeals board shall either publish at its expense or make arrangements with a publishing firm for the publication of those of its findings and decisions which are of general public interest, in such form as to assure reasonable distribution thereof.
- (6) The appeals board shall maintain at its principal office a journal which shall contain all official actions of the appeals board, with the exception of findings and decisions, together with the vote of each member on such actions. The journal shall be available for public inspection at the principal office of the appeals board at all reasonable times.
- (7) The forest practices appeals board shall have exclusive jurisdiction to hear appeals arising from an action or determination by the department, and the department of fish and wildlife, and the department of ecology with respect to management plans provided for under RCW 76.09.350.
- (8)(a) Any person aggrieved by the approval or disapproval of an application to conduct a forest practice or the approval or disapproval of any landscape plan or permit or watershed analysis may, except as otherwise provided in chapter 43.21L RCW, seek review from the appeals board by filing a request for the same within thirty days of the approval or disapproval. Concurrently with the filing of any request for review with the board as provided in this section, the requestor shall file a copy of his or her request with the department and the attorney general. The attorney general may intervene to protect the public interest and ensure that the provisions of this chapter are complied with.
- (b) The review proceedings authorized in (a) of this subsection are subject to the provisions of chapter 34.05 RCW pertaining to procedures in adjudicative proceedings.
- (9) The forest practices appeals board shall have exclusive jurisdiction to hear appeals of forest health hazard orders issued by the commissioner under section 7(4) of this act. Such proceedings are

- 1 <u>subject to the provisions of chapter 34.05 RCW pertaining to procedures</u>
- 2 in adjudicative proceedings.

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- NEW SECTION. Sec. 9. A new section is added to chapter 76.06 RCW to read as follows:
- Nothing in this act shall exempt actions specified under the authority of this act from the application of the provisions of chapter 7 76.09 RCW and rules adopted thereunder which govern forest practices.
- 8 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 76.06 RCW 9 to read as follows:
- If any part of this chapter or requirements imposed upon landowners pursuant to this chapter are found to conflict with requirements of other statutes or rules, the conflicting part of this chapter or requirements imposed pursuant to this chapter shall be inoperative solely to the extent of the conflict. The finding or determination shall not affect the operation of the remainder of this chapter or such requirements.
- 17 **Sec. 11.** RCW 76.09.060 and 2005 c 274 s 357 are each amended to 18 read as follows:
- ((The following shall apply to those forest practices administered and enforced by the department and for which the board shall promulgate regulations as provided in this chapter:))
  - (1) The department shall prescribe the form and contents of the notification and application. The forest practices rules shall specify by whom and under what conditions the notification and application shall be signed or otherwise certified as acceptable. Activities conducted by the department or a contractor under the direction of the department under the provisions of RCW 76.04.660, shall be exempt from the landowner signature requirement on any forest practice application required to be filed. The application or notification shall be delivered in person to the department, sent by first class mail to the department or electronically filed in a form defined by the department. The form for electronic filing shall be readily convertible to a paper copy, which shall be available to the public pursuant to chapter 42.56

RCW. The information required may include, but is not limited to:

- 1 (a) Name and address of the forest landowner, timber owner, and 2 operator;
- 3 (b) Description of the proposed forest practice or practices to be conducted;

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- (c) Legal description and tax parcel identification numbers of the land on which the forest practices are to be conducted;
- (d) Planimetric and topographic maps showing location and size of all lakes and streams and other public waters in and immediately adjacent to the operating area and showing all existing and proposed roads and major tractor roads;
- (e) Description of the silvicultural, harvesting, or other forest practice methods to be used, including the type of equipment to be used and materials to be applied;
- (f) Proposed plan for reforestation and for any revegetation necessary to reduce erosion potential from roadsides and yarding roads, as required by the forest practices rules;
- 17 (g) Soil, geological, and hydrological data with respect to forest 18 practices;
- 19 (h) The expected dates of commencement and completion of all forest 20 practices specified in the application;
- 21 (i) Provisions for continuing maintenance of roads and other 22 construction or other measures necessary to afford protection to public 23 resources;
  - (j) An affirmation that the statements contained in the notification or application are true; and
    - (k) All necessary application or notification fees.
- 27 (2) Long range plans may be submitted to the department for review 28 and consultation.
- 29 (3) The application for a forest practice or the notification of a 30 Class II forest practice is subject to the three-year reforestation 31 requirement.
  - (a) If the application states that any such land will be or is intended to be so converted:
- (i) The reforestation requirements of this chapter and of the forest practices rules shall not apply if the land is in fact so converted unless applicable alternatives or limitations are provided in forest practices rules issued under RCW 76.09.070 as now or hereafter amended;

(ii) Completion of such forest practice operations shall be deemed conversion of the lands to another use for purposes of chapters 84.33 and 84.34 RCW unless the conversion is to a use permitted under a current use tax agreement permitted under chapter 84.34 RCW;

- (iii) The forest practices described in the application are subject to applicable county, city, town, and regional governmental authority permitted under RCW 76.09.240 as now or hereafter amended as well as the forest practices rules.
- (b) Except as provided elsewhere in this section, if the application or notification does not state that any land covered by the application or notification will be or is intended to be so converted:
- (i) For six years after the date of the application the county, city, town, and regional governmental entities shall deny any or all applications for permits or approvals, including building permits and subdivision approvals, relating to nonforestry uses of land subject to the application;
- (A) The department shall submit to the local governmental entity a copy of the statement of a forest landowner's intention not to convert which shall represent a recognition by the landowner that the six-year moratorium shall be imposed and shall preclude the landowner's ability to obtain development permits while the moratorium is in place. This statement shall be filed by the local governmental entity with the county recording officer, who shall record the documents as provided in chapter 65.04 RCW, except that lands designated as forest lands of long-term commercial significance under chapter 36.70A RCW shall not be recorded due to the low likelihood of conversion. Not recording the statement of a forest landowner's conversion intention shall not be construed to mean the moratorium is not in effect.
- (B) The department shall collect the recording fee and reimburse the local governmental entity for the cost of recording the application.
- (C) When harvesting takes place without an application, the local governmental entity shall impose the six-year moratorium provided in (b)(i) of this subsection from the date the unpermitted harvesting was discovered by the department or the local governmental entity.
- 36 (D) The local governmental entity shall develop a process for 37 lifting the six-year moratorium, which shall include public 38 notification, and procedures for appeals and public hearings.

(E) The local governmental entity may develop an administrative process for lifting or waiving the six-year moratorium for the purposes of constructing a single-family residence or outbuildings, or both, on a legal lot and building site. Lifting or waiving of the six-year moratorium is subject to compliance with all local ordinances.

- (F) The six-year moratorium shall not be imposed on a forest practices application that contains a conversion option harvest plan approved by the local governmental entity unless the forest practice was not in compliance with the approved forest practice permit. Where not in compliance with the conversion option harvest plan, the six-year moratorium shall be imposed from the date the application was approved by the department or the local governmental entity;
- (ii) Failure to comply with the reforestation requirements contained in any final order or decision shall constitute a removal of designation under the provisions of RCW 84.33.140, and a change of use under the provisions of RCW 84.34.080, and, if applicable, shall subject such lands to the payments and/or penalties resulting from such removals or changes; and
- (iii) Conversion to a use other than commercial forest product operations within six years after approval of the forest practices without the consent of the county, city, or town shall constitute a violation of each of the county, municipal city, town, and regional authorities to which the forest practice operations would have been subject if the application had so stated.
- (c) The application or notification shall be signed by the forest landowner and accompanied by a statement signed by the forest landowner indicating his or her intent with respect to conversion and acknowledging that he or she is familiar with the effects of this subsection.
- (4) Whenever an approved application authorizes a forest practice which, because of soil condition, proximity to a water course or other unusual factor, has a potential for causing material damage to a public resource, as determined by the department, the applicant shall, when requested on the approved application, notify the department two days before the commencement of actual operations.
- 36 (5) Before the operator commences any forest practice in a manner 37 or to an extent significantly different from that described in a

previously approved application or notification, there shall be submitted to the department a new application or notification form in the manner set forth in this section.

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- (6) Except as provided in RCW 76.09.350(4), the notification to or the approval given by the department to an application to conduct a forest practice shall be effective for a term of two years from the date of approval or notification and shall not be renewed unless a new application is filed and approved or a new notification has been filed. At the option of the applicant, an application or notification may be submitted to cover a single forest practice or a number of forest practices within reasonable geographic or political boundaries as specified by the department. An application or notification that covers more than one forest practice may have an effective term of more than two years. The board shall adopt rules that establish standards and procedures for approving an application or notification that has an effective term of more than two years. Such rules shall include extended time periods for application or notification approval or disapproval. On an approved application with a term of more than two years, the applicant shall inform the department before commencing operations.
  - (7) Notwithstanding any other provision of this section, no prior application or notification shall be required for any emergency forest practice necessitated by fire, flood, windstorm, earthquake, or other emergency as defined by the board, but the operator shall submit an application or notification, whichever is applicable, to the department within forty-eight hours after commencement of such practice or as required by local regulations.
  - (8) Forest practices applications or notifications are not required for forest practices conducted to control exotic forest insect or disease outbreaks, when conducted by or under the direction of the department of agriculture in carrying out an order of the governor or director of the department of agriculture to implement pest control measures as authorized under chapter 17.24 RCW, and are not required when conducted by or under the direction of the department in carrying out emergency measures under a forest health emergency declaration by the commissioner of public lands as provided in RCW 76.06.130.
- 37 (a) For the purposes of this subsection, exotic forest insect or 38 disease has the same meaning as defined in RCW 76.06.020.

(b) In order to minimize adverse impacts to public resources, control measures must be based on integrated pest management, as defined in RCW 17.15.010, and must follow forest practices rules relating to road construction and maintenance, timber harvest, and forest chemicals, to the extent possible without compromising control objectives.

- (c) Agencies conducting or directing control efforts must provide advance notice to the appropriate regulatory staff of the department of the operations that would be subject to exemption from forest practices application or notification requirements.
- (d) When the appropriate regulatory staff of the department are notified under (c) of this subsection, they must consult with the landowner, interested agencies, and affected tribes, and assist the notifying agencies in the development of integrated pest management plans that comply with forest practices rules as required under (b) of this subsection.
- (e) Nothing under this subsection relieves agencies conducting or directing control efforts from requirements of the federal clean water act as administered by the department of ecology under RCW 90.48.260.
- (f) Forest lands where trees have been cut as part of an exotic forest insect or disease control effort under this subsection are subject to reforestation requirements under RCW 76.09.070.
- (g) The exemption from obtaining approved forest practices applications or notifications does not apply to forest practices conducted after the governor, the director of the department of agriculture, or the commissioner of public lands have declared that an emergency no longer exists because control objectives have been met, that there is no longer an imminent threat, or that there is no longer a good likelihood of control.
- **Sec. 12.** RCW 76.04.005 and 1992 c 52 s 24 are each amended to read 31 as follows:
- 32 As used in this chapter, the following terms have the meanings 33 indicated unless the context clearly requires otherwise.
- 34 (1) "Additional fire hazard" means a condition existing on any land 35 in the state:
- 36 <u>(a) Covered wholly or in part by forest debris which is likely to</u> 37 further the spread of fire and thereby endanger life or property; or

- (b) When, due to the effects of disturbance agents, broken, down, dead, or dying trees exist on forest land in sufficient quantity to be likely to further the spread of fire within areas covered by a forest health hazard warning or order issued by the commissioner of public <u>lands under section 7 of this act</u>. The term "additional fire hazard" does not include green trees or snags left standing in upland or riparian areas under the provisions of RCW 76.04.465 or chapter 76.09 RCW.
  - (2) "Closed season" means the period between April 15 and October 15, unless the department designates different dates because of prevailing fire weather conditions.

- (3) "Department" means the department of natural resources, or its authorized representatives, as defined in chapter 43.30 RCW.
- (4) "Department protected lands" means all lands subject to the forest protection assessment under RCW 76.04.610 or covered under contract or agreement pursuant to RCW 76.04.135 by the department.
- (5) "Disturbance agent" means those forces that damage or kill significant numbers of forest trees, such as insects, diseases, wind storms, ice storms, and fires.
- (6) "Emergency fire costs" means those costs incurred or approved by the department for emergency forest fire suppression, including the employment of personnel, rental of equipment, and purchase of supplies over and above costs regularly budgeted and provided for nonemergency fire expenses for the biennium in which the costs occur.
- $((\frac{6}{}))$  "Forest debris" includes forest slash, chips, and any other vegetative residue resulting from activities on forest land.
- $((\frac{7}{}))$  (8) "Forest fire service" includes all wardens, rangers, and other persons employed especially for preventing or fighting forest fires.
- ((+8)) (9) "Forest land" means any unimproved lands which have enough trees, standing or down, or flammable material, to constitute in the judgment of the department, a fire menace to life or property. Sagebrush and grass areas east of the summit of the Cascade mountains may be considered forest lands when such areas are adjacent to or intermingled with areas supporting tree growth. Forest land, for protection purposes, does not include structures.
- $((\frac{9}{10}))$  "Forest landowner," "owner of forest land,"

- "landowner," or "owner" means the owner or the person in possession of 1 2 any public or private forest land.
- ((<del>(10)</del>)) <u>(11)</u> "Forest material" means forest slash, chips, timber, 3 standing or down, or other vegetation. 4
- 5  $((\frac{11}{11}))$  "Landowner operation" means every activity, and supporting activities, of a forest landowner and the landowner's 6 7 agents, employees, or independent contractors or permittees in the management and use of forest land subject to the forest protection 8 assessment under RCW 76.04.610 for the primary benefit of the owner. 9 The term includes, but is not limited to, the growing and harvesting of 10 11 forest products, the development of transportation systems, the utilization of minerals or other natural resources, and the clearing of 12 13 The term does not include recreational and/or residential land.
- $((\frac{12}{12}))$  <u>(13)</u> "Participating landowner" means an owner of forest 15 16 land whose land is subject to the forest protection assessment under 17 RCW 76.04.610.

activities not associated with these enumerated activities.

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- $((\frac{13}{13}))$  (14) "Slash" means organic forest debris such as tree 18 tops, limbs, brush, and other dead flammable material remaining on 19 forest land as a result of a landowner operation. 20
  - $((\frac{14}{14}))$  (15) "Slash burning" means the planned and controlled burning of forest debris on forest lands by broadcast burning, underburning, pile burning, or other means, for the purposes of silviculture, hazard abatement, or reduction and prevention elimination of a fire hazard.
  - $((\frac{15}{15}))$  (16) "Suppression" means all activities involved in the containment and control of forest fires, including the patrolling thereof until such fires are extinguished or considered by the department to pose no further threat to life or property.
- $((\frac{16}{16}))$  "Unimproved lands" means those lands that will 30 31 support grass, brush and tree growth, or other flammable material when 32 such lands are not cleared or cultivated and, in the opinion of the 33 department, are a fire menace to life and property.
- 34 **Sec. 13.** RCW 76.04.660 and 1986 c 100 s 39 are each amended to read as follows: 35
- 36 (1) The owner of land on which there is an additional fire hazard 37 ((and the person responsible for the existence of an additional fire

hazard)), when the hazard is the result of a landowner operation or the land is within an area covered by a forest health hazard warning issued under section 7 of this act, shall take reasonable measures to reduce the danger of fire spreading from the area and may abate the hazard by burning or other satisfactory means.

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- (2) An extreme fire hazard shall exist within areas covered by a forest health hazard order issued by the commissioner of public lands under section 7 of this act in which there is an additional fire hazard caused by disturbance agents and the landowner has failed to take such action as required by the forest health hazard order. The duties and liability of such landowner under this chapter are as described in subsections (5), (6), and (7) of this section.
- (3) The department shall adopt rules defining areas of extreme fire hazard that the owner and person responsible shall abate. The areas shall include but are not limited to high risk areas such as where life or buildings may be endangered, areas adjacent to public highways, and areas of frequent public use.
- $((\frac{3}{1}))$  (4) The department may adopt rules, after consultation with the forest fire advisory board, defining other conditions of extreme fire hazard with a high potential for fire spreading to lands in other The department may prescribe additional measures that ownerships. shall be taken by the owner and person responsible to isolate or reduce the extreme fire hazard.
- ((+4))) (5) The owner or person responsible for the existence of the extreme fire hazard is required to abate, isolate, or reduce the hazard. The duty to abate, isolate, or reduce, and liability under this chapter, arise upon creation of the extreme fire hazard. Liability shall include but not be limited to all fire suppression expenses incurred by the department, regardless of fire cause.
- (((5))) (6) If the owner or person responsible for the existence of the extreme fire hazard or forest debris subject to RCW 76.04.650 refuses, neglects, or unsuccessfully attempts to abate, isolate, or reduce the same, the department may summarily abate, isolate, or reduce the hazard as required by this chapter and recover twice the actual cost thereof from the owner or person responsible. contingency forest fire suppression account moneys may be used by the department, when available, for this purpose. Moneys recovered by the

- department pursuant to this section shall be returned to the landowner contingency forest fire suppression account.
- 3 ((\(\frac{(+(+)}{6})\)) (7) Such costs shall include all salaries and expenses of 4 people and equipment incurred therein, including those of the 5 department. All such costs shall also be a lien upon the land 6 enforceable in the same manner with the same effect as a mechanic's 7 lien.

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- ((<del>(7)</del>)) <u>(8)</u> The summary action may be taken only after ten days' notice in writing has been given to the owner or reputed owner of the land on which the extreme fire hazard or forest debris subject to RCW 76.04.650 exists. The notice shall include a suggested method of abatement and estimated cost thereof. The notice shall be by personal service or by registered or certified mail addressed to the owner or reputed owner at the owner's last known place of residence.
- 15 (9) A landowner or manager may make a written request to the
  16 department to inspect their property and provide a written notice that
  17 they have complied with a forest health hazard warning or forest health
  18 hazard order, or otherwise adequately abated, isolated, or reduced an
  19 additional or extreme fire hazard. An additional or extreme fire
  20 hazard shall be considered to continue to exist unless and until the
  21 department, in its sole discretion, issues such notice.
- NEW SECTION. Sec. 14. The following acts or parts of acts are each repealed:
- 24 (1) RCW 76.06.050 (Infestation control district--Creation--Notice 25 to owners) and 1988 c 128 s 17, 1961 c 72 s 1, & 1951 c 233 s 5;
- 26 (2) RCW 76.06.060 (Department to control pests and diseases if 27 owner fails) and 1988 c 128 s 18 & 1951 c 233 s 6;
- 28 (3) RCW 76.06.070 (Lien for costs of control--Collection) and 1988 29 c 128 s 19 & 1951 c 233 s 7;
- 30 (4) RCW 76.06.080 (Owner complying with notice is exempt) and 1988 31 c 128 s 20 & 1951 c 233 s 11;
- 32 (5) RCW 76.06.090 (Dissolution of infestation control district) and 33 1988 c 128 s 21 & 1951 c 233 s 12; and
- 34 (6) RCW 76.06.110 (Deposit of moneys in general fund--Allotment as unanticipated receipts) and 1979 ex.s. c 67 s 12 & 1951 c 233 s 9."

## **SSB 6141** - H COMM AMD

By Committee on Agriculture & Natural Resources

## NOT ADOPTED 04/06/2007

1 On page 1, line 1 of the title, after "health;" strike the remainder of the title and insert "amending RCW 76.06.140, 76.06.020, 3 76.06.030, 76.06.040, 76.09.220, 76.09.060, 76.04.005, and 76.04.660; 4 adding new sections to chapter 76.06 RCW; and repealing RCW 76.06.050, 76.06.060, 76.06.070, 76.06.080, 76.06.090, and 76.06.110." 5

EFFECT: Removes the term "ecosystem" from the scope of the forest vitality intended to be maintained, specifies that "uncharacteristic" forest health events do not include normal and expected levels of fire, disease, or pests, and makes technical changes and a subsection renumbering.

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